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CLF Massachusetts

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September 16, 2016

Michael L. Brumber, President American Recycled Materials, Inc. 157-165 Lowland Street Holliston, MA 01746

Michael L. Brumber, Registered Agent American Recycled Materials, Inc. 157-165 Lowland Street Holliston, MA 01746

VIA CERTIFIED MAIL, RETURN RECEIPT REQUESTED

RE: Notice of Violations and Intent to File Suit under the Clean Water Act

To Whom It May Concern:

The Conservation Law Foundation ("CLF")¹ hereby gives notice to the addressed persons of its intent to file suit pursuant to Section 505 of the Federal Water Pollution Control Act ("Clean Water Act," "CWA," or "Act"), 33 U.S.C. § 1365(a), for violations of the Act specified below. This letter constitutes notice pursuant to 40 C.F.R., Part 135 (the "Notice") to the addressed persons of CLF's intention to file suit in United States District Court of the District of Massachusetts seeking appropriate equitable relief, civil penalties, and other relief no earlier than 60 days from the postmark date of this Notice letter.

The subject of this action is twofold. First, American Recycled Materials, Inc. (hereinafter "American Recycled Materials") is discharging stormwater directly associated with the facility processing crushed and broken stone, including rip rap, located at 157-165 Lowland Street, Holliston, MA 01746 (the "Facility"), to the waters of the United States without a permit, in violation of 33 U.S.C. §§ 1311(a) and 1342(p)(2)(B). Second, American Recycled Materials has failed to obtain coverage under any Clean Water Act permit including the Multi-Sector General

¹ CLF is a not-for-profit 501(C)(3) organization dedicated to the conservation and protection of New England's environment. Its mission includes the conservation and protection of the many uses of the waters in and around the Charles watershed for, among other things, fishing, recreation, boating, scenic/aesthetic, and scientific purposes. CLF's membership includes people who live in or near the Charles watershed, and use and enjoy the watershed for recreational, aesthetic, and/or scientific purposes. The interests of CLF's members are adversely affected by the Facility's discharges of stormwater pollution to the receiving waters without a permit and in violation of the Clean Water Act.



Permit² ("MSGP") adopted by the United States Environmental Protection Agency ("EPA") for industrial sources of polluted stormwater runoff, and failed to comply with the specific requirements of any such permit, in violation of Sections 402(p)(3)(A) and 402(p)(4)(A) of the CWA, 33 U.S.C. §§ 1342(p)(3)(A) and (p)(4)(A), and 40 C.F.R. §§ 122.26(c)(1) and (e)(1). In addition, American Recycled Materials has failed to obtain individual National Pollutant Discharge Elimination System ("NPDES") permit coverage for the Facility's process water discharges.

BACKGROUND

Bogastow Brook is a waterway within the Charles watershed. American Recycled Materials discharges into Bogastow Brook (Waterbody MA72-16). Thereafter, Bogastow Brook flows into South End Pond (Waterbody MA72109). South End Pond flows into the Charles River (Segment MA72-05), which flows downstream through Segments MA72-06, MA72-07, MA72-36, and MA72-38 before flowing into Boston Inner Harbor (Waterbody MA70-02), Boston Harbor (Waterbody MA70-01), and the Atlantic Ocean. EPA has designated Bogastow Brook (Waterbody MA72-16) as a habitat for "fish, shellfish, and wildlife protection and propagation," "aesthetic value," and recreation.³ EPA has designated the Charles River (Segments MA72-05, MA72-06, MA72-07, MA72-36, and MA72-38) as a habitat for "fish, shellfish, and wildlife

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² ENVIRONMENTAL PROTECTION AGENCY, MULTI-SECTOR GENERAL PERMIT FOR STORMWATER DISCHARGES ASSOCIATED WITH INDUSTRIAL ACTIVITY (MSGP) (June 5, 2015), https://www.epa.gov/sites/production/files/2015-10/documents/msgp2015_finalpermit.pdf [hereinafter MSGP].

³ See U.S. Envtl. Protection Agency, 2014 Waterbody Report for Bogastow Brook (2014), https://ofmpub.epa.gov/waters10/attains_waterbody.control?p_au_id=MA72-16&p_cycle=2014.



protection and propagation," "aquatic life harvesting," "aesthetic value," and recreation. 45678 South End Pond has not been assessed for any uses or impairments at this time. 9

EPA has designated Bogastow Brook (Waterbody MA72-16) as impaired pursuant to Section 303(d) of the Act, 33 U.S.C. § 1313(d), for failure to meet minimum water quality standards. Bogastow Brook is impaired for pathogens (fecal coliform). Stormwater is a probable source of impairments in Waterbody MA72-16. 11

Bogastow Brook flows into South End Pond, which thereafter outlets into the Charles River at Segment MA72-05. Segment MA72-05 is impaired for pesticides (chlordane and DDT), organic enrichment/oxygen depletion (dissolved oxygen saturation), impaired biota (aquatic macroinvertebrate bioassessments), nutrients (phosphorus and nutrient/eutrophication biological indicators), nuisance exotic species (non-native aquatic plants), excess algal growth, mercury in fish tissue, and turbidity. Stormwater is a probable source of impairments in Segment MA72-05. 12

Segment MA72-05 of the Charles River flows downstream into Segment MA72-06. Segment MA72-06 is impaired for pesticides (DDT), organic enrichment/oxygen depletion (dissolved oxygen saturation), impaired biota (fish bioassessments), nutrients (phosphorus and nutrient/eutrophication biological indicators), nuisance exotic species (non-native aquatic plants and Eurasian water milfoil, or Myriophyllum spicatum), excess algal growth, polychlorinated

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⁴ See U.S. Envtl. Protection Agency, 2014 Waterbody Report for the Charles River (MA72-05) (2014), https://ofmpub.epa.gov/waters10/attains_waterbody.control?p_au_id=MA72-05&p_list_id=MA72-05&p_cycle=2014.

⁵ See U.S. Envtl. Protection Agency, 2014 Waterbody Report for the Charles River (MA72-06) (2014), https://ofmpub.epa.gov/waters10/attains_waterbody.control?p_au_id=MA72-06&p_list_id=MA72-06&p_cycle=2014.

⁶ See U.S. ENVTL. PROTECTION AGENCY, 2014 WATERBODY REPORT FOR THE CHARLES RIVER (MA72-07) (2014), https://ofmpub.epa.gov/waters10/attains_waterbody.control?p_au_id=MA72-07&p_list_id=MA72-07&p_cycle=2014.

⁷ See U.S. ENVTL. PROTECTION AGENCY, 2014 WATERBODY REPORT FOR THE CHARLES RIVER (MA72-36) (2014), https://ofmpub.epa.gov/waters10/attains_waterbody.control?p_au_id=MA72-36&p_list_id=MA72-36&p_cycle=2014.

⁸ See U.S. Envtl. Protection Agency, 2014 Waterbody Report for the Charles River (MA72-38) (2014), https://ofmpub.epa.gov/waters10/attains_waterbody.control?p_au_id=MA72-38&p_list_id=MA72-38&p_cycle=2014.

⁹ See U.S. ENVTL. PROTECTION AGENCY, 2014 WATERBODY REPORT FOR SOUTH END POND (MA72109) (2014), https://ofmpub.epa.gov/waters10/attains_waterbody.control?p_au_id=MA72109&p_cycle=2014. ¹⁰ See 33 U.S.C. § 1313(d).

¹¹ See U.S. ENVTL. PROTECTION AGENCY, supra note 3.

¹² See U.S. ENVTL. PROTECTION AGENCY, supra note 4.



biphenyls (PCBs) in fish tissue, flow alterations, and unidentified other causes. Stormwater is a probable source of impairments in Segment MA72-06.¹³

After Segment MA72-06, the Charles River continues to flow downstream through Segments MA72-07, MA72-36, and MA72-38, which are subject to similar impairments. ¹⁴ MA72-38 outlets into Boston Inner Harbor (Waterbody MA70-02), Boston Harbor (Waterbody MA70-01), and the Atlantic Ocean.

Stormwater is water from precipitation events that flows across the ground and pavement after it rains or after snow and ice melt. 15 Industrial activities, such as material handling and storage, equipment maintenance and cleaning, industrial processing, and other operations that occur at industrial facilities, may be exposed to stormwater. ¹⁶ Stormwater from industrial facilities, contaminated with pollutants, is then conveyed into nearby waterbodies.¹⁷

American Recycled Materials is required to apply for coverage under a Clean Water Act discharge permit—such as the MSGP—in order to discharge lawfully. Since at least January 22, 2014, American Recycled Materials has been specifically required to apply for coverage under the MSGP by filing a Notice of Intent ("NOI") within 90-days after the initial issuance of the MSGP. 18 On June 16, 2015, after expiration of the prior permit, the EPA issued a new MSGP requiring all covered facilities to file an NOI for coverage under the 2015 permit.

American Recycled Materials has failed to obtain coverage under the MSGP or any other valid authorization, at any time. Therefore, American Recycled Materials is operating in violation of the Clean Water Act.

¹³ See U.S. ENVTL. PROTECTION AGENCY, supra note 5.

¹⁴ U.S. Envil. Protection Agency, 2014 Waterbody Report for the Charles River (MA72-07) (2014), https://ofmpub.epa.gov/waters10/attains_waterbody.control?p_au_id=MA72-

^{07&}amp;p_list_id=MA72-07&p_cycle=2014; U.S. ENVTL. PROTECTION AGENCY, 2014 WATERBODY REPORT FOR THE CHARLES RIVER (MA72-36) (2014),

https://ofmpub.epa.gov/waters10/attains waterbody.control?p au id=MA72-36&p list id=MA72-36&p cycle=2014; U.S. ENVTL. PROTECTION AGENCY, 2014 WATERBODY REPORT FOR THE CHARLES RIVER (MA72-38) (2014), https://ofmpub.epa.gov/waters10/attains waterbody.control?p au id=MA72-38&p_list_id=MA72-38&p_cycle=2014.

¹⁵ See 40 C.F.R. § 122.26(b)(13).

¹⁶ See 40 C.F.R. § 122.26(b)(14).

¹⁷ See 58 Fed. Reg. 61,146, 61,154 (November 19, 1993).

¹⁸ EPA's Final National Pollutant Discharge Elimination System Multi-Sector General Permit for Stormwater Discharges Associated with Industrial Activity (MSGP) was first issued in 1995 and later reissued in 2000, 2008, and 2015. See generally 60 Fed. Reg. 50,804 (Sept. 29, 1995); 65 Fed. Reg. 64,746 (Oct. 30, 2000); 73 Fed. Reg. 56,572 (Sept. 29, 2008); 80 Fed. Reg. 34,403 (June 16, 2015); see also MSGP, supra note 2, at pts. 1.1–1.2.



PERSONS RESPONSIBLE FOR ALLEGED VIOLATIONS

American Recycled Materials, Inc. is the person, as defined by 33 U.S.C. § 1362(5), responsible for the violations alleged in this Notice. American Recycled Materials has operated the Facility since at least January 22, 2014, and currently advertises as the operator of the Facility, and is registered with the Massachusetts Secretary of the Commonwealth as the operator of the facility. ¹⁹ American Recycled Materials and its agents and directors—including but not limited to Michael L. Brumber, President—have operational control over the day-to-day industrial activities at this Facility. Therefore, they are responsible for managing stormwater at the Facility in compliance with the Clean Water Act.

LOCATION OF THE ALLEGED VIOLATION

The violations alleged in this Notice have occurred and continue to occur at the Facility located at 157-165 Lowland Street, Holliston, MA 01746.

ACTIVITIES ALLEGED TO BE VIOLATIONS

American Recycled Materials has engaged, and continues to engage in "industrial activities" and its operations fall under SIC codes 1422-1429, within the meaning of 40 C.F.R. § 122.26(b)(14).²⁰ Because the Facility has primary SIC codes of 1422-1429 and discharges stormwater associated with industrial activity, American Recycled Materials is required to apply for coverage, obtain coverage, and comply with the requirements of a NPDES permit such as the MSGP. American Recycled Materials has failed to take any of these required steps.

Activities at the Facility include, but are not limited to: storing, moving, and processing recycled asphalt, concrete, gravel, and other materials outside or otherwise exposing them to the elements; operating and storing heavy machinery and equipment outdoors; and driving vehicles on and off the Facility thereby tracking pollutants off-site. All of these activities at the Facility have contaminated the site with industrial pollutants.

Recycled asphalt, concrete, gravel, and other materials; machinery and equipment; and vehicles at the Facility are exposed to precipitation and snowmelt. Precipitation falls on and flows over the sand and gravel piles; machinery and equipment; and vehicles, picking up dust, total suspended solids (TSS), total dissolved solids (TDS), fines, diesel/gas fuel, oil, heavy metals,

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¹⁹ See Sec'y of the Commonwealth of Mass.: Corps. Div. Bus. Entity Summary: American Recycled Materials, Inc.,

http://corp.sec.state.ma.us/CorpWeb/CorpSearch/CorpSummary.aspx?FEIN=464586380&SEARCH_TY PE=1 (last visited September 15, 2016).

²⁰ See MSGP, supra note 2, at appen. D–J2. Facilities that process crushed and broken stone, including rip-rap (SIC codes 1422–1429), are subject to the requirements of the MSGP for stormwater discharges.



trash, and other pollutants associated with the Facility's operations. The polluted runoff is then conveyed off-site into waters of the United States.

In addition, to the extent that American Recycled Materials uses water in its industrial processes, including but not limited to washing recycled asphalt, concrete, and gravel and spraying water on machinery involved in the sorting of asphalt, concrete, gravel, rock, or soil, that water becomes "process wastewater" (also referred to as "process water") as defined in 40 C.F.R. § 122.2. ²¹ Discharges of process wastewater are not covered under the Multi-Sector General Permit for Stormwater Discharges Associated with Industrial Activity. Instead, discharges of process wastewater must be covered under an individual NPDES permit. CLF intends to pursue claims related to American Recycled Materials' unpermitted discharges of process water to waters of the United States.

STANDARDS AND LIMITATIONS ALLEGED TO HAVE BEEN VIOLATED

The Clean Water Act prohibits the discharge of pollutants to the waters of the United States except in accordance with a valid NPDES permit. American Recycled Materials discharges stormwater associated with its industrial activity, as defined by 40 C.F.R. § 122.26(b)(14), from its Facility into waters of the United States. Because American Recycled Materials has not obtained coverage for these stormwater discharges under the MSGP or an individual NPDES permit, it is illegally discharging stormwater without a permit, in violation of Sections 301(a) and 402(p)(2)(B) of the CWA, 33 U.S.C. §§ 1311(a) and 1342(p)(2)(B). By failing to apply for and comply with the specific requirements of the MSGP, American Recycled Materials is in violation of Sections 402(p)(3)(A) and 402(p)(4)(A) of the CWA, 33 U.S.C. §§ 1342(p)(3)(A) and (p)(4)(A), and 40 C.F.R. §§ 122.26(c)(1) and (e)(1). In addition, unpermitted discharges of process wastewater constitute violations of 33 U.S.C. § 1311(a). As a result, CLF puts American Recycled Materials on notice that CLF intends to pursue claims related to American Recycled Materials' unpermitted discharges of process wastewater to waters of the United States.

a. <u>American Recycled Materials is discharging stormwater to waters of the United</u> States without a permit.

American Recycled Materials is an industrial discharger with primary SIC codes 1422-1429, which means that pursuant to Section 402(p) of the Act, American Recycled Materials is

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²¹ Defining "Process wastewater" as "any water which, during manufacturing or processing, comes into direct contact with or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product."

²² 33 U.S.C. § 1311(a).

²³ See 33 U.S.C. § 1362(12); 40 C.F.R. § 122.2; see also MSGP, supra note 2, at appen. A (defining the term "discharge of a pollutant" as, inter alia, "any addition of any 'pollutant' or combination of pollutants to 'waters of the United States' from any 'point source'").



obligated to apply for coverage under the MSGP or obtain other legal authorization. Because American Recycled Materials has operated and continues to operate without a permit under Section 402(p), American Recycled Materials is in violation of Section 301(a) of the Act.

In addition, during storm events, American Recycled Materials' "industrial activities" at its Facility have resulted in a "discharge of pollutants" within the meaning of 33 U.S.C. § 1362(12) and "stormwater discharge associated with industrial activity" within the meaning of 40 C.F.R. § 122.26(b)(14), from its Facility on each and every day that there has been a measurable precipitation event of above 0.1 inches.²⁴ There have been many such storm events since 1979. The Facility is generating pollutants from and through at least the following point sources: the sand, gravel, and various other material piles that are open to the elements; the machines and equipment left outdoors, and the vehicles driving on and off the Facility, while additionally conveying pollutants through site grading, surface water channels, subsurface hydrological connections, detention ponds, culverts, and other conveyances to Bogastow Brook.²⁵ Bogastow Brook flows into South End Pond, which thereafter flows into the Charles River. The Charles River eventually flows to Boston Inner Harbor, Boston Harbor, and the Atlantic Ocean. All of the aforementioned waterbodies are "waters of the United States," as defined in 40 C.F.R. § 122.2, and therefore, "navigable waters," as defined in 33 U.S.C. § 1362(7). The Facility is discharging this industrial stormwater without the permit required under Section 402 of the Act, 33 U.S.C. § 1342.

b. <u>American Recycled Materials is discharging process water to waters of the</u> United Stated without a permit.

Wastewater associated with industrial processes, including, but not limited to, washing materials and paved surfaces and spraying machinery, is classified as "process wastewater" under the federal Clean Water Act and as defined in 40 C.F.R. § 122.2. Wastewater produced by washing materials and paved surfaces and spraying machinery can contain a variety of pollutants, including detergents, oil, grease, heavy metals, and other pollutants associated with the Facility's operations. In addition, solids suspended or dissolved in washwater can pollute ground and surface waters. Process wastewater can have severe and long-term impacts on aquatic environments.

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²⁴ See 40 C.F.R. § 122.26(c)(i)(E)(6). EPA has determined that precipitation greater than 0.1 inches in a 24-hour period constitutes a measurable precipitation event for the purposes of evaluating stormwater runoff associated with industrial activity.

²⁵ These discharges constitute "point sources" as defined by 33 U.S.C. § 1362(14) and 40 C.F.R. § 122.2. CLF specifically puts American Recycled Materials on notice that the unpermitted stormwater discharges associated with industrial activity include discharges from the Facility areas specified in 40 C.F.R. § 122.26(b)(14). *See also* 40 C.F.R. § 122.2 (stating that the definition of "discharge of a pollutant" "includes additions of pollutants into waters of the United States from: surface runoff which is collected or channeled by man[.]").



Discharges of process water that result from washing materials and paved surfaces and spraying machinery are not covered under the MSGP. Discharges of process wastewater must instead be covered under an individual NPDES permit. American Recycled Materials does not have an individual NPDES permit authorizing the discharge of process wastewater to waters of the United States. CLF intends to pursue claims related to American Recycled Materials' unpermitted discharges of process water to waters of the United States, namely Bogastow Brook.

c. American Recycled Materials is violating the Clean Water Act by failing to obtain coverage and failing to comply with the requirements of the MSGP.

American Recycled Materials is violating 33 U.S.C. §§ 1342(p)(3)(A) and (p)(4)(A), and 40 C.F.R. §§ 122.26(c)(1) and (e)(1), by failing to apply for, obtain coverage, and comply with the requirements of the MSGP.²⁶ The Facility has primary SIC codes 1422-1429 and must obtain coverage under the MSGP for its stormwater discharges and for stormwater discharges from any co-located industrial activities.²⁷ American Recycled Materials' failure to obtain coverage and comply with the permit is in violation of the MSGP and Section 402, 33 U.S.C. § 1342(p) of the Clean Water Act. 28

1) American Recycled Materials Must Develop and Implement a Stormwater Pollution Prevention Plan (SWPPP).

As a prerequisite to applying for coverage under the MSGP, American Recycled Materials must develop and implement a Stormwater Pollution Prevention Plan ("SWPPP"). ²⁹ The SWPPP must include, but is not limited to, the following: information related to a company stormwater pollution prevention team, a site description, a summary of pollutant sources, a description of control measures, and schedules and procedures pertaining to control measures and monitoring.³⁰ American Recycled Materials has failed to develop and implement a SWPPP in accordance with the MSGP requirements in violation of the MSGP and Section 402(p) of the Clean Water Act, 33 U.S.C. § 1342(p).

2) American Recycled Materials Must Submit to EPA a Complete Notice of Intent to be Covered under the MSGP.

²⁷ *Id.* at pts. 1.1, 8.J.

²⁶ See MSGP, supra note 2, at pts. 1.1–1.2.

²⁸ A thorough search of EPA's databases indicates that American Recycled Materials, Inc. has not filed an NOI for the Facility.

²⁹ See MSGP, supra note 2, at pt. 5.

³⁰ *Id.* at pt. 5.2.



To be eligible to discharge under the MSGP, American Recycled Materials must submit a complete Notice of Intent ("NOI") to the EPA. ³¹ To complete the NOI, American Recycled Materials is required to determine whether the body of water to which the stormwater discharges is an "impaired" water body, and whether the Facility discharges any specific pollutants listed on the NOI to that water body. ³² Bogastow Brook (Waterbody MA72-16) is classified as an "impaired" water. ³³ Additionally, as part of preparing the NOI, the covered Facility must make certain verifications such as ensuring that no harm is done to a species in violation of the Endangered Species Act. ³⁴ American Recycled Materials has failed to prepare and file an NOI meeting all applicable requirements in violation of the MSGP and the Clean Water Act, 33 U.S.C. § 1342(p).

3) American Recycled Materials Must Take Control Measures and Meet Water-Quality Effluent Limitations.

To be eligible to discharge under the MSGP, American Recycled Materials must select, design, install, and implement control measures (including best management practices) to prevent polluted stormwater discharges from reaching nearby waterbodies. American Recycled Materials must address the selection and design considerations in the permit, meet the non-numeric effluent limitations in the permit, and meet limits contained in applicable permit effluent limitations guidelines. These control practices must be in accordance with good engineering practices and manufacturer's specifications. If the control measures are not achieving their intended effect of minimizing pollutant discharges, the permittee must modify these control measures as expeditiously as practicable. American Recycled Materials has failed to cover the materials and operations that may result in polluted stormwater runoff. American Recycled Materials has not implemented the required control measures in violation of the MSGP and Section 402(p) of the Clean Water Act, 33 U.S.C. § 1342(p).

4) American Recycled Materials Must Conduct Routine Facility Inspections.

To be eligible to discharge under the MSGP, American Recycled Materials must conduct routine inspections of all areas of the Facility where industrial materials or activities are exposed to precipitation, and must ensure that all stormwater control measures comply with the effluent limits contained in the MSGP.³⁸ Routine inspections must be conducted at least quarterly but in

³³ See U.S. ENVTL. PROTECTION AGENCY, supra note 3.

³¹ See MSGP, supra note 2, at pt. 1.2.

³² *Id.* at pt. 2.2.2.

³⁴ See MSGP, supra note 2, pts. 1.1.4.5, 2.3.

³⁵ *Id.* at pt. 2.1.

³⁶ *Id*.

³⁷ *Id*.

³⁸ See MSGP, supra note 2, at pt. 3.1.



many instances monthly inspections are most appropriate.³⁹ These inspections must occur when the Facility is in operation. 40 The schedule of these inspections must be included in the Facility's SWPPP and be performed by qualified personnel.⁴¹ American Recycled Materials has failed to conduct the required routine inspections in accordance with the MSGP requirements in violation of the MSGP and Section 402(p) of the Clean Water Act, 33 U.S.C. § 1342(p).

5) American Recycled Materials Must Comply with the Required Monitoring and Sampling Procedures.

To be eligible to discharge under the MSGP, American Recycled Materials must collect and analyze stormwater samples and document monitoring activities consistent with the procedures in the MSGP. 42 The MSGP requires five types of analytical monitoring (one or more of which may apply) including quarterly benchmark monitoring, annual effluent limitations guidelines monitoring, State or Tribal-specific monitoring, impaired waters monitoring, and other monitoring as required by the EPA. 43 An operator must monitor each outfall identified in the SWPPP covered by a numeric effluent limit.⁴⁴ Required monitoring must be performed after stormwater events that result in an actual discharge on a required schedule.⁴⁵ All monitoring data collected under the Permit must be reported to EPA. Furthermore, because Bogastow Brook is an "impaired water" under Section 303(d) of the Clean Water Act, 33 U.S.C. § 1313(d), American Recycled Materials must monitor for all pollutants for Bogastow Brook is impaired. 46 American Recycled Materials has failed to conduct the required monitoring under the MSGP and has failed to submit the required monitoring reports to EPA in violation of the MSGP and the Clean Water Act, 33 U.S.C. § 1342(p).

6) American Recycled Materials Must Carry Out the Required Reporting and Recordkeeping.

American Recycled Materials must maintain and submit any and all required monitoring data.⁴⁷ Such monitoring data includes the following: an annual report to EPA which includes the Facility's findings from the annual comprehensive site inspection and any documentation of corrective actions;⁴⁸ an Exceedance Report to the EPA if any of the follow-up monitoring shows

³⁹ *Id*.

⁴⁰ *Id*.

⁴¹ *Id*.

⁴² *Id.* at pt. 6.

⁴³ *Id.* at pt. 6.2.

⁴⁴ *Id.* at pt. 6.1.1.

⁴⁵ *Id.* at pt. 6.1.3.

⁴⁶ *Id.* at pt. 6.2.4.

⁴⁷ *Id.* at pt. 7.1.

⁴⁸ See MSGP, supra note 2, at pt. 7.5.



any exceedances of a numeric effluent limit;⁴⁹ and any other required reports under the MSGP.⁵⁰ American Recycled Materials has failed to maintain the required records and failed to submit all required monitoring data under the MSGP in violation of the MSGP and Section 402(p) of the Clean Water Act, 33 U.S.C. § 1342(p).

7) American Recycled Materials Must Comply with the Requirements of MSGP Subpart 8.J

American Recycled Materials must also comply with the sector-specific requirements contained in Subpart J of the MSGP.⁵¹ Subpart J requires facilities processing crushed and broken stone, including rip rap, to implement additional technology-based effluent limits,⁵² meet additional SWPPP and inspection requirements,⁵³ and monitor stormwater discharges for compliance with the benchmark limitations applicable specifically to construction sand and gravel facilities.⁵⁴ American Recycled Materials must also minimize contact of stormwater runoff with sand, gravel, stockpiled materials, processed materials and non-recyclable wastes through various control measures such as permanent or semi-permanent covers or roofs, interceptor or diversion controls (e.g., dikes, swales, curbs, or berms); pipe slope drains; subsurface drains; conveyance systems (e.g., channels or gutters, open-top box culverts, and waterbars; rolling dips and road sloping; roadway surface water deflector and culverts); or their equivalents.⁵⁵ American Recycled Materials has failed to comply with the requirements of Subpart J of the MSGP in violation of the MSGP and Section 402(p) of the Clean Water Act, 33 U.S.C. § 1342(p).

DATES OF VIOLATION

Each day on which American Recycled Materials operates its Facility without permit coverage or discharges stormwater and/or process water without a permit from the Facility is a separate and distinct violation of Sections 301(a) and 402(p)(2)(B) of the CWA, 33 U.S.C. §§ 1311(a) and 1342(p)(2)(B).

American Recycled Materials has discharged stormwater without a permit in violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a), on every day since at least January 22, 2014 on which there has been a measurable precipitation event. Each day on which American Recycled Materials operates its Facility without permit coverage or discharges process water without a

⁵⁰ *Id.* at pt. 7.7.

⁴⁹ *Id.* at pt. 7.6.

⁵¹ *Id.* at appen. D, Table D-1, Sector J; pt. 8.J.

⁵² *Id.* at pts. 8.J.4–8.J.5.

⁵³ *Id.* at pts. 8.J.6–8.J.7.

⁵⁴ *Id.* at pt. 8.J.8.

⁵⁵ *Id.* at pt. 8.J.5.2.



permit from the Facility is a separate and distinct violation of Section 301(a) of the CWA, 33 U.S.C. §§ 1311(a).

Every day, since at least January 22, 2014, on which American Recycled Materials has failed and continues to fail to apply for, obtain coverage, and comply with the requirements of the MSGP is a violation of Section 402(p)(3)(A) and (p)(4)(A) of the CWA, 33 U.S.C. §§ 1342(p)(3)(A) and (p)(4)(A).

These violations are ongoing and continuous, and barring a change in the stormwater management controls at the Facility and full compliance with the permitting requirements of the Clean Water Act, these violations will continue indefinitely.

RELIEF REQUESTED

American Recycled Materials, Inc. is liable for the above-described violations occurring prior to the date of this letter, and for every day that these violations continue. Pursuant to Section 309(d) of the Act, 33 U.S.C. § 1319(d), and the Adjustment of Civil Monetary Penalties for Inflation, 40 C.F.R. § 19.4, each separate violation of the Act subjects American Recycled Materials to a penalty up to \$37,500 per day per violation for all violations occurring from January 12, 2009 through November 2, 2015, and \$51,570 for penalties that are assessed on or after August 1, 2016, for violations that occurred after November 2, 2015. CLF will seek the full penalties allowed by law.

In addition to civil penalties, CLF will seek declaratory relief and injunctive relief to prevent further violations of the Clean Water Act pursuant to Sections 505(a) and (d), 33 U.S.C. § 1365(a) and (d), and such other relief as permitted by law. CLF will seek an order from the Court requiring American Recycled Materials to correct all identified violations through direct implementation of control measures and demonstration of full regulatory compliance.

Lastly, pursuant to Section 505(d) of the Act, 33 U.S.C. § 1365(d), CLF will seek recovery of costs and fees associated with this matter.

CONCLUSION

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During the 60-day notice period, CLF is willing to discuss effective remedies for the violations noted in this letter that may avoid the necessity of further litigation. If you wish to pursue such discussions, please have your attorney contact Zachary Griefen within the next 20 days so that negotiations may be completed before the end of the 60-day notice period. We do not intend to

⁵⁶ See 33 U.S.C. §§ 1319(d), 1365(a); 40 C.F.R. §§ 19.1–19.4.



delay the filing of a complaint in federal court if discussions are continuing at the conclusion of the 60 days.

Sincerely,

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cc:

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